

Financial Statements
June 30, 2020
Irvine Unified School District
Financing Authority



# Irvine Unified School District Financing Authority Irvine, California Board of Directors

June 30, 2020

#### **Board of Directors**

MEMBER OFFICE

Betty Carroll Chairperson

Paul Bokota Vice Chairperson

Lauren Brooks Director

Ira Glasky Director

Sharon Wallin Director

#### Administration

Terry Walker Executive Director

John Fogarty Treasurer

#### Organization

The Irvine Unified School District Financing Authority (the Authority) was established on November 1, 2005, under a joint powers agreement between the Irvine Unified School District (the District) and Community Facilities District No. 86-1 of the Irvine Unified School District for the purpose of financing or refinancing of Public Capital Improvements for any Local Agency through the purchase by the Authority of Obligations of any Local Agency pursuant to Bond Purchase Agreements or the lending of funds by the Authority to a Local Agency. During the period ending June 30, 2020, the Authority owned Obligations of Irvine Unified School District Community Facilities District No. 04-1 (CFD 04-1) - Northwood, the Irvine Unified School District Community Facilities District No. 04-2 (CFD 04-2A) - Woodbury Improvement Area A, and the Irvine Unified School District Community Facilities District No. 04-2 (CFD 04-2B) - Woodbury Improvement Area B of the Irvine Unified School District.

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#### **Independent Auditor's Report**

The Board of Directors Irvine Unified School District Financing Authority Irvine, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Irvine Unified School District Financing Authority (the Authority), as of and for the year ended June 30, 2020, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Irvine Unified School District Financing Authority, as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Authority are intended to present the financial position and the changes in financial position attributable to the transactions of that Fund. They do not purport to, and do not, present fairly the financial position of the Irvine Unified School District as of June 30, 2020, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

Management has omitted the management's discussion and analysis that the accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated December 16, 2020 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Rancho Cucamonga, California

Esde Saelly LLP

December 16, 2020

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Statement of Net Position

June 30, 2020

| Assets Accounts receivable Long-term receivables Noncurrent portion of community facilities bonds receivable                            | \$ | 884,583<br>55,885,000              |
|---|----|------------------------------------|
| Total assets  |    | 56,769,583                         |
| Deferred Outflows of Resources Deferred charges on refunding  |    | 3,485,818                          |
| Total assets and deferred outflows of resources   | \$ | 60,255,401                         |
| Liabilities Interest payable Long-term liabilities Current portion of long-term liabilities Noncurrent portion of long-term liabilities | \$ | 884,583<br>1,590,000<br>54,295,000 |
| Premium on issuance of long-term liabilities  |    | 3,485,818                          |
| Total long-term liabilities   | _  | 59,370,818                         |
| Total liabilities   | \$ | 60,255,401                         |

# Irvine Unified School District Financing Authority Statement of Activities

June 30, 2020

|   | Expenses     | Program<br>Revenue | Net (Expenses) Revenues and Changes in Net Position Governmental Activities |
|---|--------------|--------------------|---|
| Governmental Activities Interest on long-term liabilities | \$ 2,661,075 | \$ -               | \$ (2,661,075)  |
| General revenues Interest and investment earnings         |              |                    | 2,661,075   |
| Change in Net Position                                    |              |                    | -   |
| Net Position - Beginning                                  |              |                    |   |
| Net Position - Ending                                     |              |                    | \$ -  |

Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position June 30, 2020

| Total Fund Balance - Governmental Fund  | \$<br>-      |
|---|--------------|
| Amounts reported for governmental activities in the Statement of Net Position are different because   |              |
| In governmental funds, unmatured interest on long-term liabilities is recognized in the period when it is due. On the government-wide financial statements, unmatured interest on long-term liabilities is recognized when it is incurred.                    | (884,583)    |
| In governmental funds, unmatured interest on long-term receivables is recognized in the period when it is received. On the government-wide financial statements, unmatured interest on long-term receivables is recognized when it is earned.                 | 884,583      |
| In governmental funds, deferred outflows of resources are not reported. The balance represents the unamortized balance amount as of June 30, 2020.  | 3,485,818    |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of the following  Special Tax Revenue bonds and premium | (59,370,818) |
| Long-term receivables, including bonds receivable, are not earned and received in the current period and, therefore, are not reported as receivables in the funds.  Special Tax bonds   | 55,885,000   |
| Total net position - governmental activities  | \$<br>-      |

Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds Year Ended June 30, 2020

|                                       | <br>Debt<br>Service<br>Fund |
|---------------------------------------|-----------------------------|
| Revenues                              |                             |
| Other local sources                   | \$<br>4,140,725             |
| Expenditures  Debt service  Principal | 1,465,000                   |
| Interest                              | 2,675,725                   |
|                                       | <br>,, -                    |
| Total expenditures                    | <br>4,140,725               |
| Net Change in Fund Balance            | -                           |
| Fund Balance - Beginning              | <br>                        |
| Fund Balance - Ending                 | \$<br>-                     |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities

Year Ended June 30, 2020

| Total Net Change in Fund Balance - Governmental Funds   | \$<br>-              |
|---|----------------------|
| Amounts Reported for Governmental Activities in the Statement of Activities are Different Because   |                      |
| Governmental funds report the effect of premiums, discounts, and the deferred amount on a refunding when the debt is first issued, whereas the amounts are deferred and amortized in the Statement of Activities.  Premium amortization Deferred amount on refunding amortization | 215,618<br>(215,618) |
| Proceeds received from long-term receivables is a revenue in the governmental funds, but it reduces long-term receivables in the Statement of Net Position and does not affect the Statement of Activities.  Special Tax Bonds  | (1,465,000)          |
| Interest on long-term receivables is recorded as a revenue in the funds when it is received; however, in the Statement of Activities, interest revenue is recognized as the interest accrues, regardless of when it is received.  | (14,650)             |
| Payment of principal on long-term liabilities is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.  Special Tax Revenue Bonds                                      | 1,465,000            |
| Interest on long-term liabilities is recorded as an expenditure in the funds when it is due; however, in the Statement of Activities, interest expense is recognized as the interest accretes or accrues, regardless of when it is due.   | 14,650               |
| Change in net position of governmental activities   | \$<br>-              |

#### Note 1 - Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The Irvine Unified School District Financing Authority (the Authority) was established on November 1, 2005, under a joint powers agreement between the Irvine Unified School District (the District) and Community Facilities District No. 86-1 of the Irvine Unified School District for the purpose of financing or refinancing of Public Capital Improvements for any Local Agency through the purchase by the Authority of Obligations of any Local Agency pursuant to Bond Purchase Agreements or the lending of funds by the Authority to a Local Agency. During the period ending June 30, 2020, the Authority owned Obligations of Irvine Unified School District Community Facilities District No. 04-1 (CFD 04-1) - Northwood, the Irvine Unified School District Community Facilities District No. 04-2 (CFD 04-2A) - Woodbury Improvement Area A, and the Irvine Unified School District Community Facilities District No. 04-2 (CFD 04-2B) - Woodbury Improvement Area B of the Irvine Unified School District. These financial statements are not intended to present fairly the financial position and results of operations of the Irvine Unified School District in compliance with accounting principles generally accepted in the United States of America.

The Authority is governed by an appointed Board of Directors. The Board of Directors is comprised of five members. The Authority's significant accounting policies, as described below, are the same as for any joint powers authority.

#### **Description of Funds**

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The Authority's funds are identified as governmental funds.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Authority's governmental fund:

**Debt Service Funds** The Debt Service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest on long-term liabilities.

#### **Basis of Accounting - Measurement Focus**

**Government-Wide Financial Statements** The financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, which is different from the manner in which governmental fund financial statements are prepared.

Since the Authority does not have program revenues, the financial Statement of Activities presents all revenues as general revenues. Expenses are reported on a functional basis.

Net position should be reported as restricted when constraints placed on net position are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

**Fund Financial Statements** Fund financial statements report detailed information about the Authority. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. The Authority only has one fund of which is considered a major governmental fund.

Governmental Funds All governmental funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the statements for the governmental funds on a modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

**Revenues - Exchange and Non-Exchange Transactions** On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The Authority considers revenues to be available if they are collected within one year after year-end, except for property taxes, which are considered available if collected within 60 days.

Non-exchange transactions, in which the Authority receives value without directly giving equal value in return, include the payments received from the CFDs. Revenue from these payments are recognized in the fiscal year in which the payments are received.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred. Principal and interest on general long-term liability, which has not matured, are recognized when paid in the governmental funds.

#### **Accrued Liabilities and Long-Term Liabilities**

All payables, accrued liabilities, and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full, from current financial resources are reported as liabilities of the funds.

Special Tax Revenue bonds are recognized as a liability on the fund financial statements when due.

#### **Spending Order Policy**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Authority considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Authority considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

#### **Net Position**

The net position represents the difference between assets and liabilities. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Authority applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Budgets and Budgetary Accounting**

Annually, the Authority's Board of Directors adopts an operating budget. The Board and Treasurer revise this budget during the year to give consideration to unanticipated revenues and expenses partially resulting from events unknown at the time of budget adoption.

#### **Income Taxes**

The Authority's income is exempt from Federal and State income taxes under Internal Revenue Code Section 115 and the corresponding section of the California Revenue and Taxation Code.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2 - Accounts Receivable

Accounts receivable at June 30, 2020, consist of the following:

Local Sources Interest

\$ 884,583

#### **Long-Term Accounts Receivable**

On December 13, 2016, the Authority purchased \$61,660,000 of Series 2016 Special Tax Refunding bonds of CFD 04-1, CFD 04-2A, and CFD 04-2B. The Special Tax Refunding Bonds carry interest rates ranging from 2.0 percent to 5.0 percent and mature September 1, 2036. At June 30, 2020, the principal amount of Series 2016 Special Tax Bonds due to the Authority was \$55,885,000.

| Due within 1 year        | \$<br>1,590,000  |
|--------------------------|------------------|
| Due after 1 to 5 years   | 7,915,000        |
| Due after 5 to 10 years  | 14,495,000       |
| Due after 10 to 15 years | 21,155,000       |
| Due after 15 to 17 years | <br>10,730,000   |
|                          |                  |
| Total                    | \$<br>55,885,000 |

#### Note 3 - Long-Term Liabilities

#### **Summary**

A schedule of changes in long-term liabilities for the year ended June 30, 2020, is shown below:

| Authority Bonds  | Balance<br>July 1, 2019    | Additions/<br>Adjustments | Deductions                  | Balance<br>June 30, 2020   | Due in<br>One Year |
|--|----------------------------|---------------------------|-----------------------------|----------------------------|--------------------|
| Special Tax Revenue Refunding<br>Bonds, Series 2016<br>Premium on issuance of debt | \$ 57,350,000<br>3,701,436 | \$ -                      | \$ (1,465,000)<br>(215,618) | \$ 55,885,000<br>3,485,818 | \$ 1,590,000       |
|  | \$ 61,051,436              | \$ -                      | \$ (1,680,618)              | \$ 59,370,818              | \$ 1,590,000       |

#### Note 4 - Special Tax Revenue Bonds

On December 13, 2016, the Authority issued \$61,660,000 Series 2016 Special Tax Revenue Refunding Bonds to purchase \$61,660,000 of Series 2016 Special Tax Refunding Bonds of CFD 04-1, CFD 04-2A, and CFD 04-2B. The Special Tax Revenue Refunding Bonds carry interest rates ranging from 2.0 percent to 5.0 percent maturing through September 1, 2036. At June 30, 2020, the principal amount of Series 2016 Special Tax Revenue Refunding Bonds outstanding was \$55,885,000.

The annual debt service requirements to amortize the Series 2016 Special Tax Revenue Refunding Bonds, outstanding as of June 30, 2020, are as follows:

| Year Ending June 30, | Principal     | Interest      | Total         |
|----------------------|---------------|---------------|---------------|
| 2021                 | \$ 1,590,000  | \$ 2,621,950  | \$ 4,211,950  |
| 2022                 | 1,730,000     | 2,555,550     | 4,285,550     |
| 2023                 | 1,880,000     | 2,473,950     | 4,353,950     |
| 2024                 | 2,055,000     | 2,375,575     | 4,430,575     |
| 2025                 | 2,250,000     | 2,267,950     | 4,517,950     |
| 2026-2030            | 14,495,000    | 9,361,875     | 23,856,875    |
| 2031-2035            | 21,155,000    | 4,942,625     | 26,097,625    |
| 2036-2037            | 10,730,000    | 435,600       | 11,165,600    |
|                      |               |               |               |
| Total                | \$ 55,885,000 | \$ 27,035,075 | \$ 82,920,075 |

The Series 2016 Special Tax Revenue Refunding Bonds are payable solely from special tax revenue received from Irvine Unified School District CFD 04-1, CFD 04-2A, and CFD 04-2B.



Independent Auditor's Report June 30, 2020

# Irvine Unified School District Financing Authority



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Directors Irvine Unified School District Financing Authority Irvine, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, and the major fund information of the Irvine Unified School District Financing Authority (the Authority), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated December 16, 2020.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Authority are intended to present the financial position and changes in financial position attributable to the transactions of those funds. They do not purport to, and do not, present fairly the financial position of Irvine Unified School District as of June 30, 2020, and the results of its operations for the year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

Management has omitted the management's discussion and analysis that the accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority 's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Saelly LLP

December 16, 2020

Financial Statement Findings Year Ended June 30, 2020

None reported.

# Irvine Unified School District Financing Authority Summary Schedule of Prior Audit Findings Year Ended June 30, 2020

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.